

City of Racine 2027 Proposed Budget



Navigating Budget Book

- Sections:
 - Executive Overview
 - Detailed Book
 - Positions
 - Fee Schedule
 - Ordinances
 - Capital Improvement Plan



Quick Tips and Items of Interest

Executive Overview

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Drafted by: Finance Director

The City of Racine budget document serves as a comprehensive financial planning tool covering all City funds, including the General Fund, Special Revenue Funds, Debt Service Funds, Capital Projects Funds, Enterprise Funds, Utilities, and Internal Service Funds. The document also includes departmental goals and initiatives, positions by department, the fee schedule by department, ordinance modifications, and a 10-year capital plan. This overview provides a high-level snapshot of the overall budget, while specific details and narratives can be found throughout the larger document.

DEPARTMENT SNAPSHOTS

2027 STRATEGIC INITIATIVES

SIGNIFICANT FUNDING OR PROGRAM CHANGES IN 2027

Goal Statement #1

Show me the Numbers!

EXPENDITURE SUMMARY - CITY ATTORNEY

Expenditure Summary by Appropriation Unit

	FY 2024 Actual	FY 2025 Actual	FY 2026 Adopted	FY 2027 Proposed	FY 2026 Adopted vs. FY 2027 Proposed (% Change)
Salary & Fringes	\$1,093,111	\$1,299,451	\$1,422,397	\$1,429,478	0.5%
Operating Expenditures	\$552,116	\$354,167	\$490,750	\$443,800	-9.6%
Interdepartmental Expenses	\$137,133	\$126,696	\$120,900	\$121,140	0.2%
Total Expenditures	\$1,782,360	\$1,780,315	\$2,034,047	\$1,994,418	-1.9%

DETAIL EXPENDITURES - CITY ATTORNEY

City Attorney

Category	ERP Code	FY 2024 Actual	FY 2025 Actual	FY 2026 Adopted	FY 2027 Proposed	FY 2026 Adopted vs. FY 2027 Proposed (% Change)
Attorney's Office						
Salary & Fringes						
Atty-Salaries	11004-50100	\$773,012	\$876,686	\$935,431	\$963,200	3.0%
Atty-Part Time Salaries	11004-50200	\$46,255	\$31,185	\$57,148	\$59,057	3.3%
Atty-Overtime	11004-50300	\$112	\$134	\$0	\$0	0.0%
Residency	11004-50400	\$2,250	\$3,667	\$3,910	\$8,312	112.6%
Atty-FICA	11004-51010	\$60,738	\$66,371	\$75,805	\$77,874	2.7%
Atty-WRS	11004-51100	\$55,784	\$62,322	\$70,966	\$70,435	-0.7%
Atty-Health Care	11004-51200	\$154,513	\$258,291	\$278,137	\$249,600	-10.3%
Atty-Mileage	11004-51810	\$446	\$796	\$1,000	\$1,000	0.0%
Total Salary & Fringes		\$1,093,111	\$1,299,451	\$1,422,397	\$1,429,478	0.5%

			2027 Allocation				
	2026 FTE	2027 FTE	General Fund	Special Revenue	Capital Projects	Enterprise	Internal Service
<u>CITY ADMINISTRATION</u>							
Mayor	1.00	1.00	1.00	-	-	-	-
City Administrator	1.00	1.00	1.00	-	-	-	-
Customer Service Representative Part time (1)	0.50	0.50	0.50	-	-	-	-
Administrative Assistant	1.00	1.00	1.00	-	-	-	-
Student Intern - Mayor's Office Part time (1)	0.29	0.29	0.29	-	-	-	-
Total Mayors Office	3.79	3.79	3.79	-	-	-	-

Positions

Full -Time Equivalents

Comparison from 2027 to 2026

Allocations by funding source

2027 Fee Schedule and Comparison to Prior Year				
	<u>2026</u>	<u>2027</u>		Change
<u>FINANCE DEPARTMENT</u>				
Treasury				
NSF-Returned check Fee	35.00	35.00	\$	-
Check Stop Payment	25.00	25.00	\$	-
Check Reissue Fee	10.00	10.00	\$	-
Payroll				
Child Support Withholding fee (per check)	3.00	3.00	\$	-

Fee Schedule

Fees by Department

2027 vs. 2026

Ordinance 0006-26 – Sanitary Sewer Maintenance and Inspections

AGENDA BRIEFING MEMORANDUM

INTRODUCTION TO COMMON COUNCIL WITH PROPOSED 2027 CITY OF RACINE BUDGET

DEPARTMENT: City Attorney's Office

Prepared By: Scott Letteney, City Attorney; and Brian VanSchyndel and Matthew Perz, Assistant City Attorneys

Reviewed by: N/A

SUBJECT: Communication sponsored by Mayor Mason requesting an ordinance to prohibit discharging stormwater, surface water, groundwater, roof runoff, or subsurface drainage into the sanitary sewer system and provide inspections to ensure compliance.

Ordinance 0006-26 – Sanitary Sewer Maintenance and Inspections and Sump Pump Installation

An ordinance to amend Chapters 18 and Chapter 98 of the Municipal Code of the City of Racine, Wisconsin.

The Common Council of the City of Racine, Wisconsin, do ordain as follows:

Part 1: Chapter 18, Article II, Division 3, Section 18-85(b) is amended by inserting “, groundwater,” after the word “stormwater” in the second sentence.

Part 2: Chapter 18, Article III, Division 4, Subdivision II, Section 18-529 is amended by deleting the words “where no storm sewer is available.”

Part 3: Chapter 18, Article III, Division 4, Section 18-538 is created as follows:

Sec. 26-7. - Sump pump installation.

(a) Installation required; discharge regulated. The installation of sump pumps shall be required

Ordinances

Impact Operations

New Policy

TEN YEAR CAPITAL IMPROVEMENT PLAN

RACINE, WISCONSIN

2027-2036

Planning Document

2027 Column is the 2027
Budget

10 year Look out

INFORMATION SYSTEMS

Project Description and Location	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total cost	Source
Small Equipment	\$89,500	\$206,500	\$54,000	\$57,000	\$60,000	\$62,000	\$156,000	\$68,000	\$73,000	\$76,000	\$ 902,000	Short Term
PC Replacements	168,000	420,000	441,000	465,000	487,000	510,000	537,000	563,000	591,000	621,000	4,803,000	Short Term
Switch Replacement	83,000	216,500	227,000	240,000	250,000	263,000	276,000	290,000	305,000	320,000	2,470,500	Short Term
Computer Hardware	262,000	100,000	105,000	110,000	115,000	122,000	128,000	134,000	141,000	148,000	1,365,000	Short Term
M365 security tools	29,000	-	-	-	-	-	-	-	-	-	29,000	Short Term
CW Storeroom Implementation	-	24,000	-	-	-	-	-	-	-	-	24,000	Short Term
CW Storeroom Jumpstart	-	27,000	-	-	-	-	-	-	-	-	27,000	Short Term
CW Unity migration	30,000	-	-	-	-	-	-	-	-	-	30,000	Short Term
W&WW Software replacement	32,000	-	-	-	-	-	-	-	-	-	32,000	Short Term
Computer Software	369,700	390,000	390,000	390,000	410,000	410,000	410,000	425,000	425,000	425,000	4,044,700	Short Term
City Fiber, Cameras, IOT Infrastructure	241,000	260,000	265,000	280,000	293,000	308,000	320,000	330,000	350,000	375,000	3,022,000	G.O. Debt
IT Infrastructure Upgrades	269,000	330,000	540,000	630,000	595,000	650,000	715,939	784,240	857,581	900,460	6,272,219	G.O. Debt
Wireless Access Points	79,000	83,000	86,000	90,000	96,000	100,000	105,285	110,549	116,076	121,880	987,790	G.O. Debt
TOTALS	\$1,652,200	\$2,057,000	\$2,108,000	\$2,262,000	\$2,306,000	\$2,425,000	\$2,648,223	\$2,704,789	\$2,858,657	\$2,987,340	\$24,009,209	
Method of Financing												
G.O. Debt	\$ 589,000	\$ 673,000	\$ 891,000	\$ 1,000,000	\$ 984,000	\$ 1,058,000	\$ 1,141,223	\$ 1,224,789	\$ 1,323,657	\$ 1,397,340	\$ 10,282,009	
Short Term Debt	\$1,063,200	\$1,384,000	\$1,217,000	\$1,262,000	\$1,322,000	\$1,367,000	\$1,507,000	\$1,480,000	\$1,535,000	\$1,590,000	\$13,727,200	
Info Systems-Internal Service Funds	-	-	-	-	-	-	-	-	-	-	-	
TOTAL COST	\$ 1,652,200	\$ 2,057,000	\$ 2,108,000	\$ 2,262,000	\$ 2,306,000	\$ 2,425,000	\$ 2,648,223	\$ 2,704,789	\$ 2,858,657	\$ 2,987,340	\$ 24,009,209	

2027 BUDGET AT A GLANCE

\$287M

Total City Expenditures

Up 4.01% from 2026

\$98.2M

General Fund

Up 3.03%; salary & benefit costs rose about 4.85%.

\$11.04

City Property Tax Rate

Estimated rate; down from the prior year.

\$49M

Net New Construction

.853% growth

\$5.135M

General Fund Balance Applied

Supports General Fund operations in 2027.

\$18.6M & \$35M

General Borrowing and Fire Station

General down about 10% from 2026

Highlights

- **Employee Recruitment and Retention:**
 - ✓ 1% increase and step for non-represented employees
 - ✓ Contract increases for RPA and Local 321
 - ✓ HSA contributions same as prior year
- **Position Changes**
 - ✓ Inspector-Sump Pump Program
 - ✓ City Development Reorganization
 - ✓ Utilities Reorganization

Highlights

- ✓ **Minimal Fee increases**
- ✓ **Neighborhood Watch under Community Safety**
- ✓ **Support for operations of the King Community Center**
- ✓ **Implementation of new utility billing system**
- ✓ **Auxillary snow plow driver program**
- ✓ **Yard waste move from Pearl Street**

Challenges



Structural Deficit



Legacy Costs

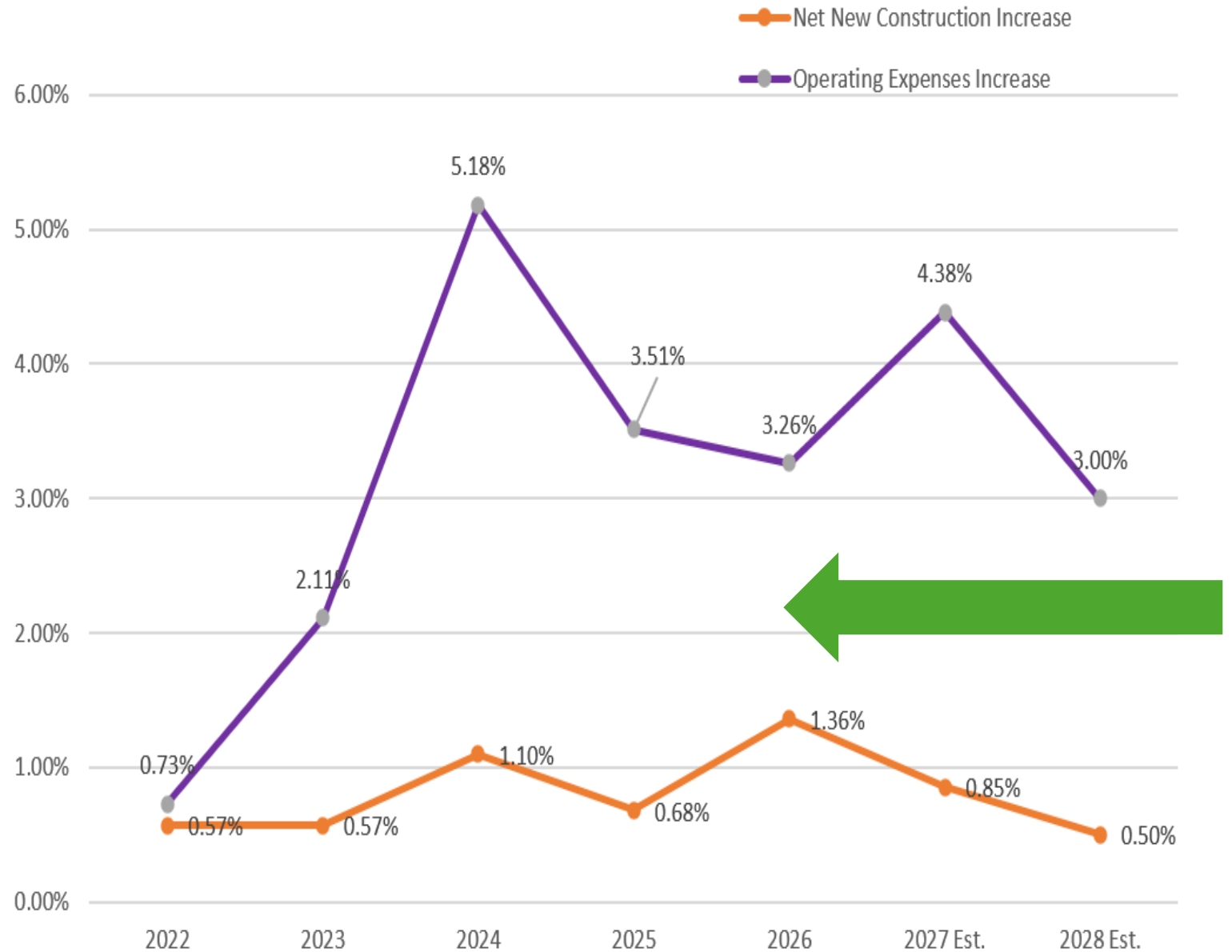


Levy Limits



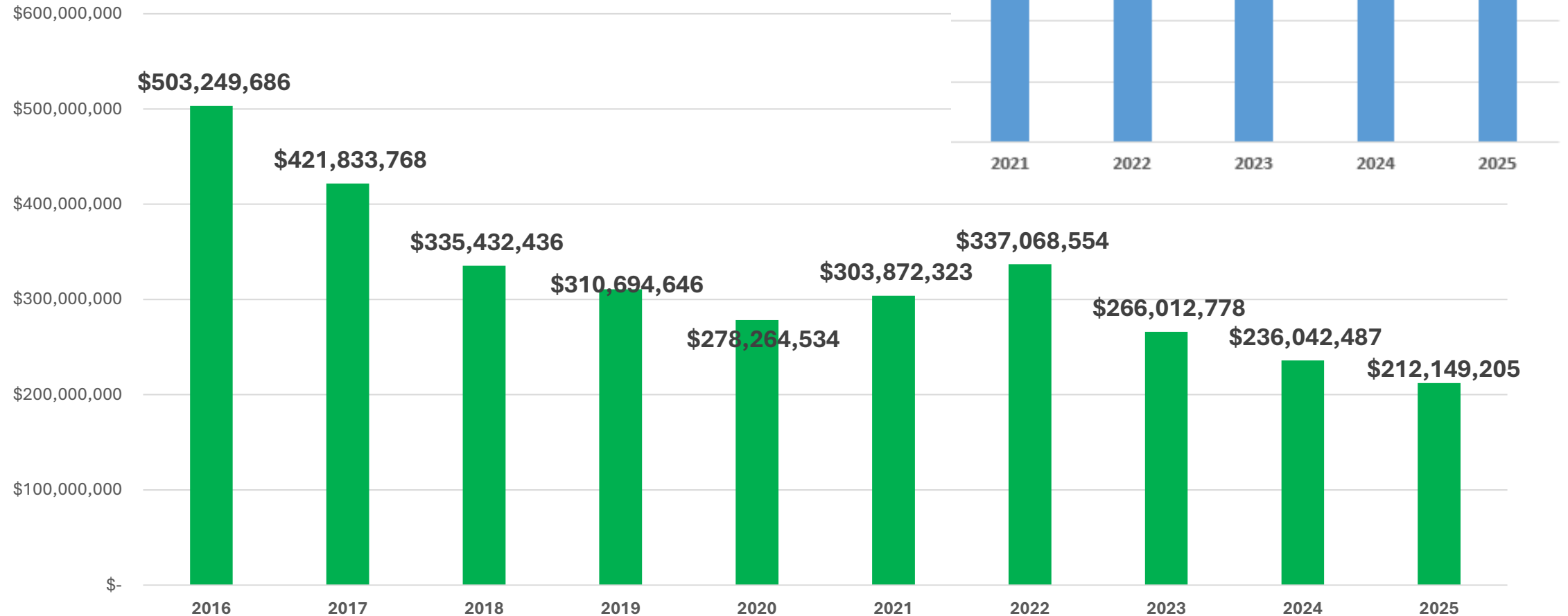
**Net New
Construction**

Structural Deficit

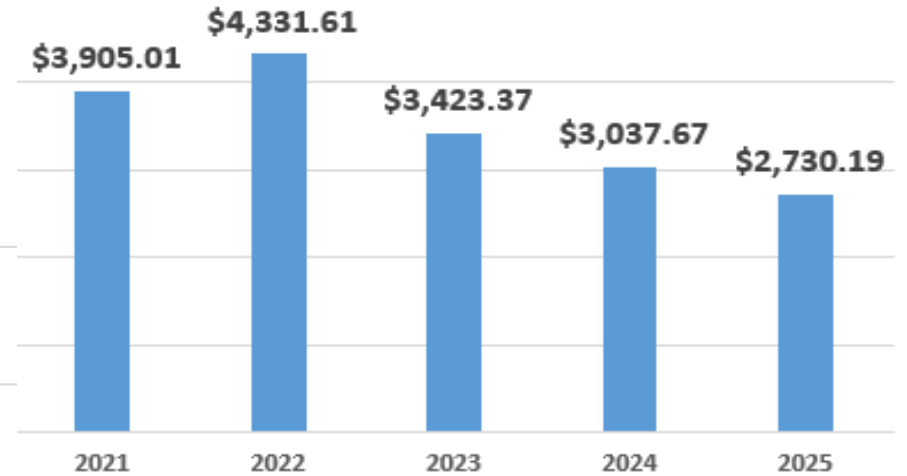


Legacy Costs

Post Employment Healthcare Obligation



Post Employment Healthcare Obligation Per Capita



Levy Limits



State Statute limits Operational Levy to last year's amount plus an allowance for net new construction



City of Racine Net New Construction was over \$49M or .853%.



Levy Limit calculation increased the allowed levy by \$353,000.

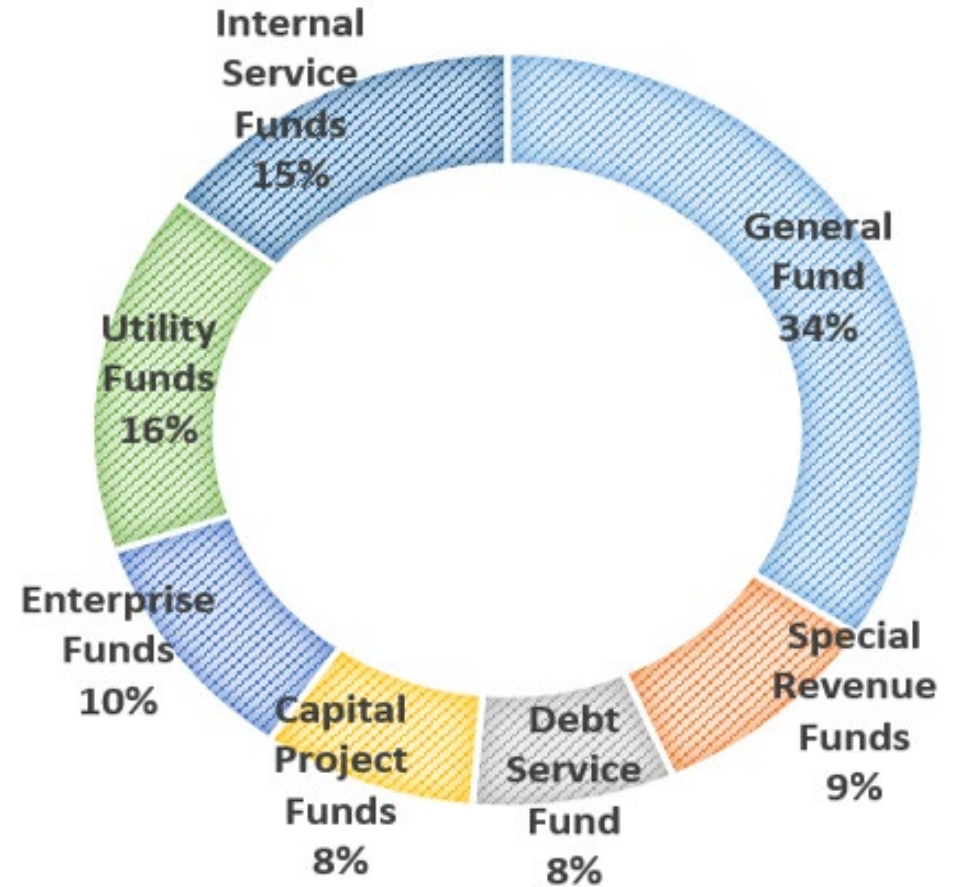


This budget maximizes the allowed Levy.

Comun Code	COUNTY NAME	MUNICIPALITY	Split Muni	2025 Equalized Value (Prior Year)	2026 Net New Construction (NNC) Value	2026 NNC Percent
51002	RACINE	TOWN OF BURLINGTON		1,290,703,100	15,939,200	1.235%
51006	RACINE	TOWN OF DOVER		705,304,500	2,901,100	0.411%
51010	RACINE	TOWN OF NORWAY		1,632,340,600	13,813,000	0.846%
51016	RACINE	TOWN OF WATERFORD		1,219,082,700	10,796,700	0.886%
51104	RACINE	VILLAGE OF CALEDONIA		3,983,254,700	69,814,400	1.753%
51121	RACINE	VILLAGE OF ELMWOOD PARK		64,277,300	151,800	0.236%
51151	RACINE	VILLAGE OF MOUNT PLEASANT		7,076,235,500	1,187,892,800	16.787%
51161	RACINE	VILLAGE OF NORTH BAY		56,863,800	309,300	0.544%
51168	RACINE	VILLAGE OF RAYMOND		904,957,400	10,268,300	1.135%
51176	RACINE	VILLAGE OF ROCHESTER		617,601,700	6,000,100	0.972%
51181	RACINE	VILLAGE OF STURTEVANT		1,121,939,300	5,977,400	0.533%
51186	RACINE	VILLAGE OF UNION GROVE		690,070,100	24,806,200	3.595%
51191	RACINE	VILLAGE OF WATERFORD		928,299,300	14,059,200	1.515%
51192	RACINE	VILLAGE OF WIND POINT		410,532,900	1,163,100	0.283%
51194	RACINE	VILLAGE OF YORKVILLE		1,038,216,800	13,454,400	1.296%
51206	RACINE	CITY OF BURLINGTON	*	1,527,882,600	13,481,600	0.882%
51276	RACINE	CITY OF RACINE		5,720,875,900	48,814,800	0.853%
51999	RACINE	RACINE COUNTY		28,988,438,200	1,439,647,400	4.966%

TOTAL EXPENDITURES 2027 to 2026 Budget

	2026 Budget	2027 Budget	Change	Change
General Fund	\$ 95,281,808	\$ 98,172,753	\$ 2,890,945	3.03%
Special Revenue Funds	23,510,405	26,975,239	3,464,834	14.74%
Debt Service Fund	23,112,264	22,716,841	(395,423)	-1.71%
Capital Project Funds	25,117,330	23,145,459	(1,971,871)	-7.85%
Enterprise Funds	29,827,621	29,105,351	(722,270)	-2.42%
Utility Funds	39,537,566	45,286,877	5,749,311	14.54%
Internal Service Funds	39,598,742	41,643,266	2,044,524	5.16%
Total Expenditures	\$ 275,985,736	\$ 287,045,786	\$ 11,060,050	4.01%



General Fund Expenditures



2026

\$95,281,808

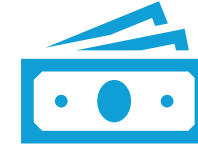


2027

\$98,172,753

2027 Increase: \$2.89M

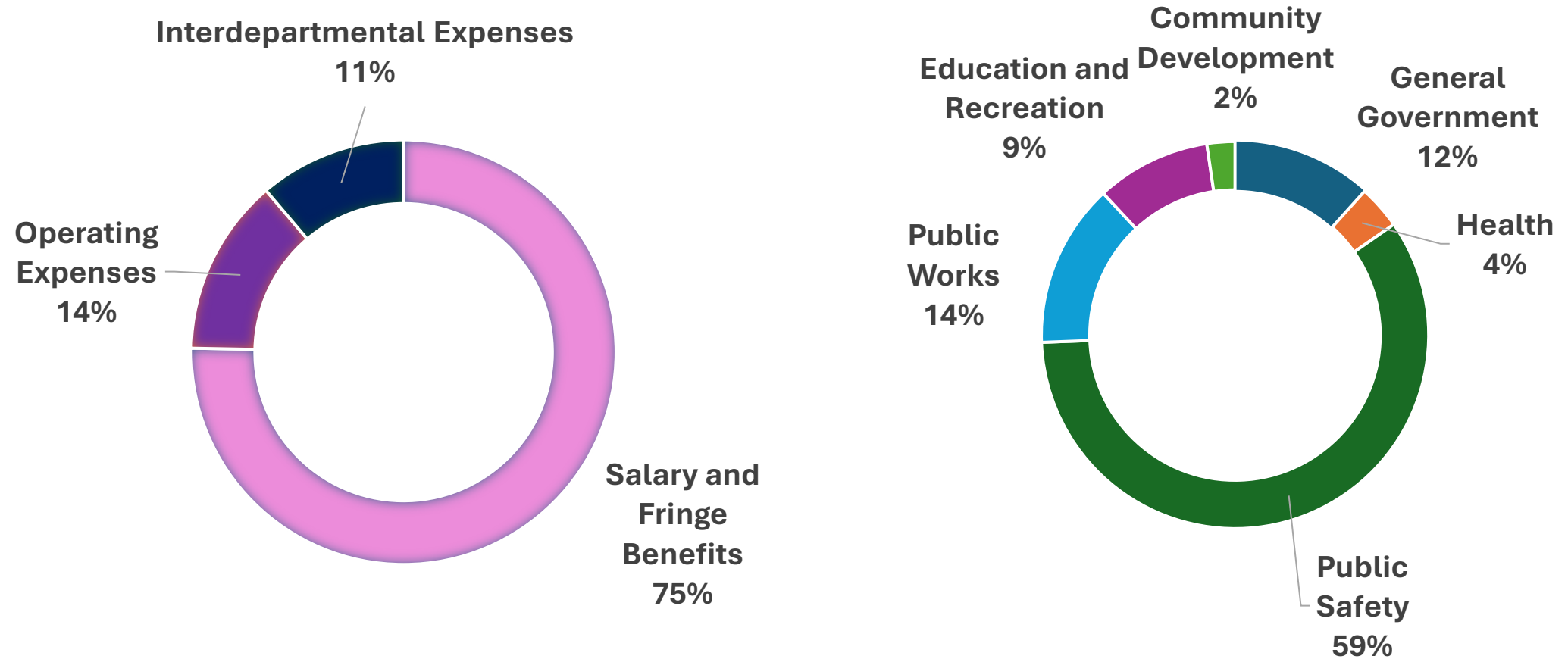
2027 % Increase: 3.03%



**1. Wage increases
in public safety**

**2. Additional
overtime costs in
PD**

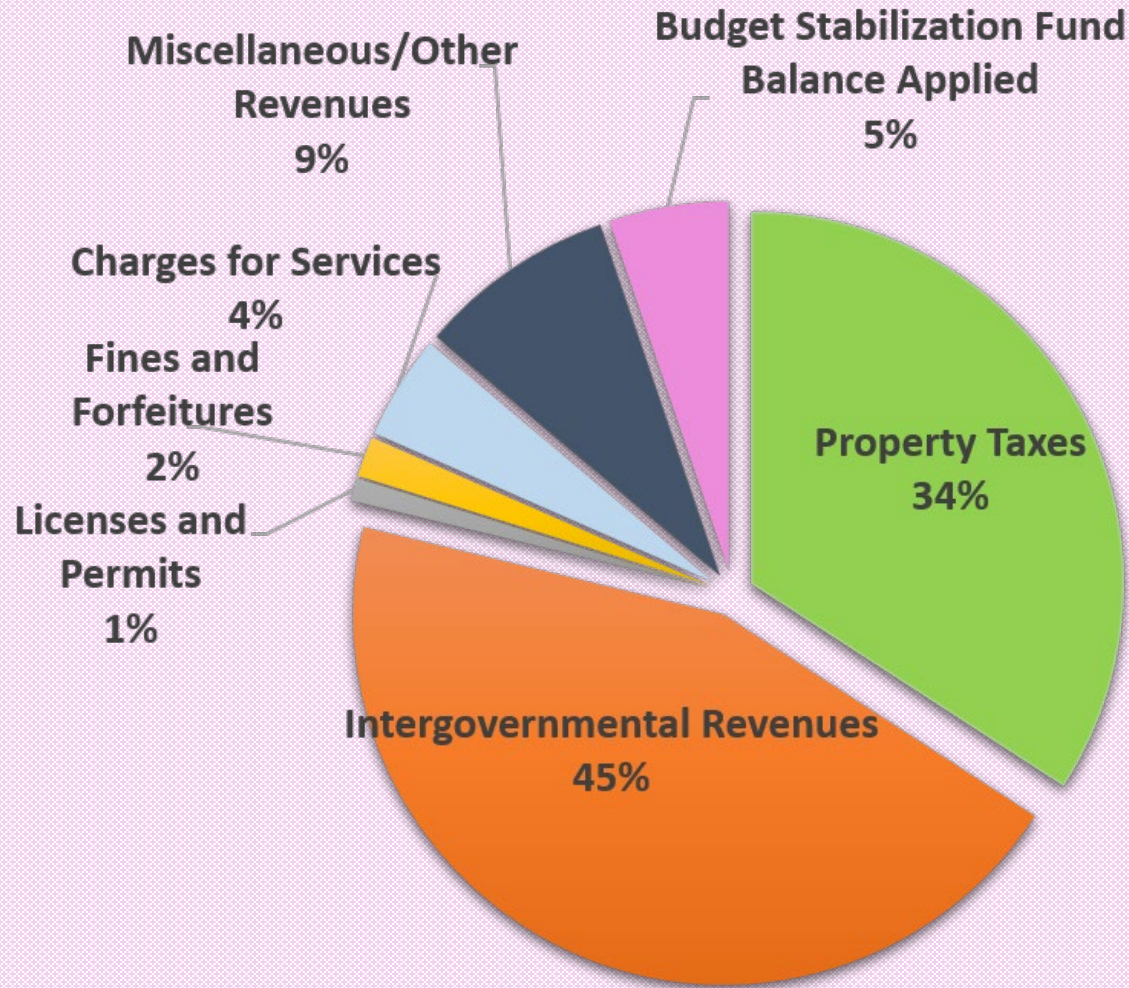
General Fund Expenditures



General Fund Revenues

General Fund Revenues 2027 to 2026 Budget				
	2026 Budget	2027 Budget	Change	Percent Change
Property Taxes	\$ 33,389,229	\$ 33,528,176	\$ 138,947	0.42%
Other Taxes	420,000	420,000	-	0.00%
Intergovernmental Revenues	42,370,376	43,826,370	1,455,994	3.44%
Licenses and Permits	1,933,500	991,250	(942,250)	-48.73%
Fines and Forfeitures	1,322,000	1,747,000	425,000	32.15%
Charges for Services	1,981,570	2,030,000	48,430	2.44%
Intergovernmental Charges for Services	2,320,976	2,455,115	134,139	5.78%
Miscellaneous Revenues	2,358,941	2,788,537	429,596	18.21%
Other Financing Sources	4,660,216	5,251,005	590,789	12.68%
Budget Stabilization Fund Balance Applied	4,525,000	5,135,000	610,000	13.48%
Total Revenues	\$ 95,281,808	\$ 98,172,453	\$ 2,890,645	3.03%

General Fund Revenues by Type

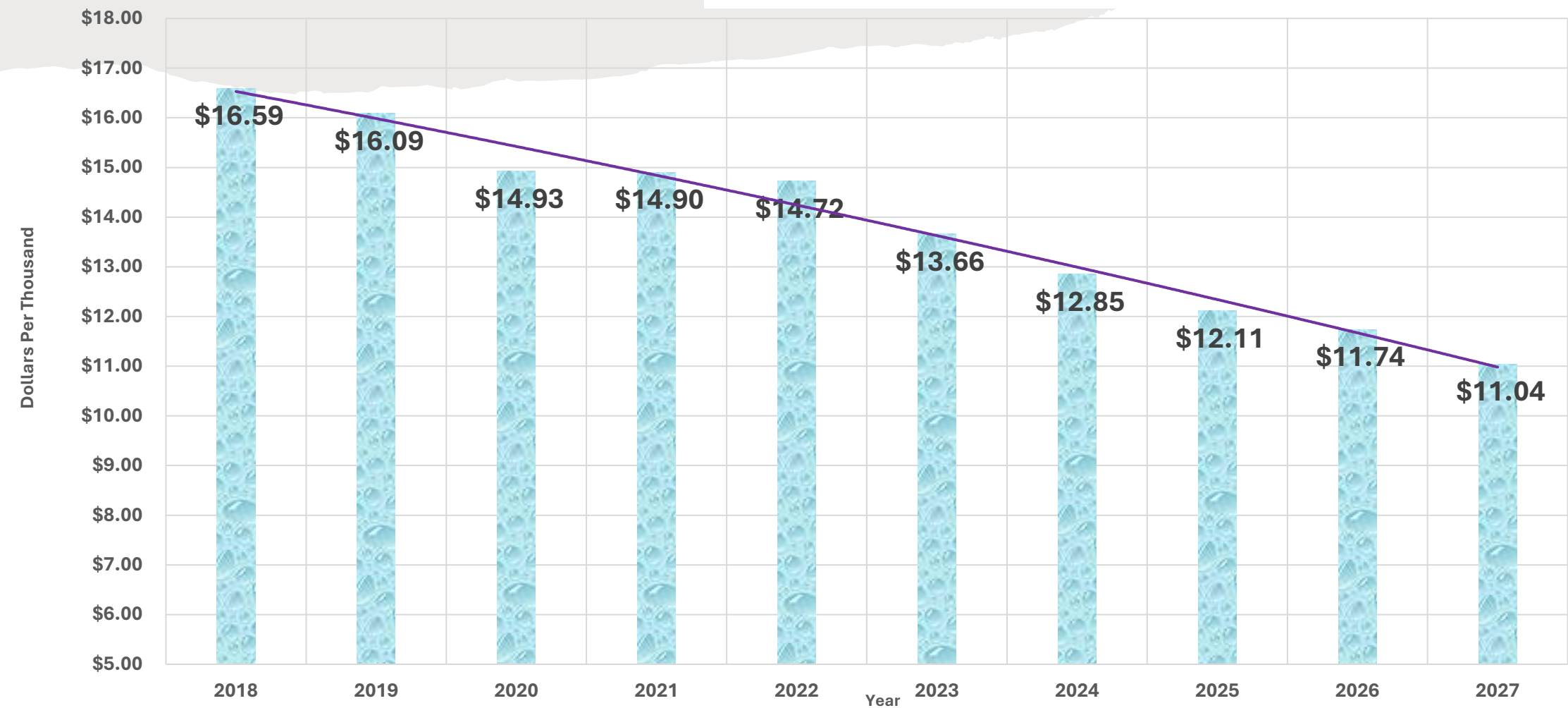


	2024	2025	2026	2027	2026 v 2027	2026 v 2027
	<u>Budget</u>	<u>Budget</u>	<u>Budget</u>	<u>Budget</u>	<u>Change</u>	<u>Change</u>
Operating Levy	\$ 38,673,000	\$ 38,008,000	\$ 40,042,000	\$ 40,395,000	\$ 353,000	0.93%
Debt Service Levy	<u>19,475,474</u>	<u>20,512,890</u>	<u>22,881,089</u>	<u>22,277,106</u>	<u>(603,983)</u>	<u>-2.94%</u>
	<u>\$ 58,148,474</u>	<u>\$ 58,520,890</u>	<u>\$ 62,923,089</u>	<u>\$ 62,672,106</u>	<u>\$ (250,983)</u>	<u>-0.43%</u>

Property Tax Levy

Property Tax Rate

$$\text{Property Tax Rate} = \frac{\text{Total Tax Levy}}{\text{Total Assessed Value of Property}} \times 1,000$$



Fees

<u>Fee</u>	Bill Type	Bill Frequency	2026	2027	\$ Change	% Change
Sanitary Sewer Lateral Fee	Tax Bill	Annual	\$ 97.00	\$ 97.00	\$ -	0.00%
Recycling Fee	Tax Bill	Annual	\$ 93.22	\$ 93.22	\$ -	0.00%
Storm Water Fee	Utility Bill	Quarterly	\$ 200.87	\$ 200.87	\$ -	0.00%
Sewer Utility Fee	Utility Bill	Quarterly	\$ 2.98	\$ 2.98	\$ -	0.00%
Water Utility Fee	Utility Bill	Quarterly	\$ 3.11	\$ 3.11	\$ -	0.00%
Sanitary Sewer Surcharge-Residential	Utility Bill	Quarterly	\$ 31.00	\$ 31.00	\$ -	0.00%
Sanitary Sewer Surcharge-Commercial	Utility Bill	Quarterly	\$ 78.00	\$ 78.00	\$ -	0.00%
Sanitary Sewer Surcharge-Public	Utility Bill	Quarterly	\$ 184.00	\$ 184.00	\$ -	0.00%
Sanitary Sewer Surcharge-Industrial	Utility Bill	Quarterly	\$ 184.00	\$ 184.00	\$ -	0.00%



Reserves

Wage Provision Reserves Applied \$1.5M

- ***\$3.8 M remains***

No Unassigned Reserves Applied

- ***\$25M of unassigned reserves remain***

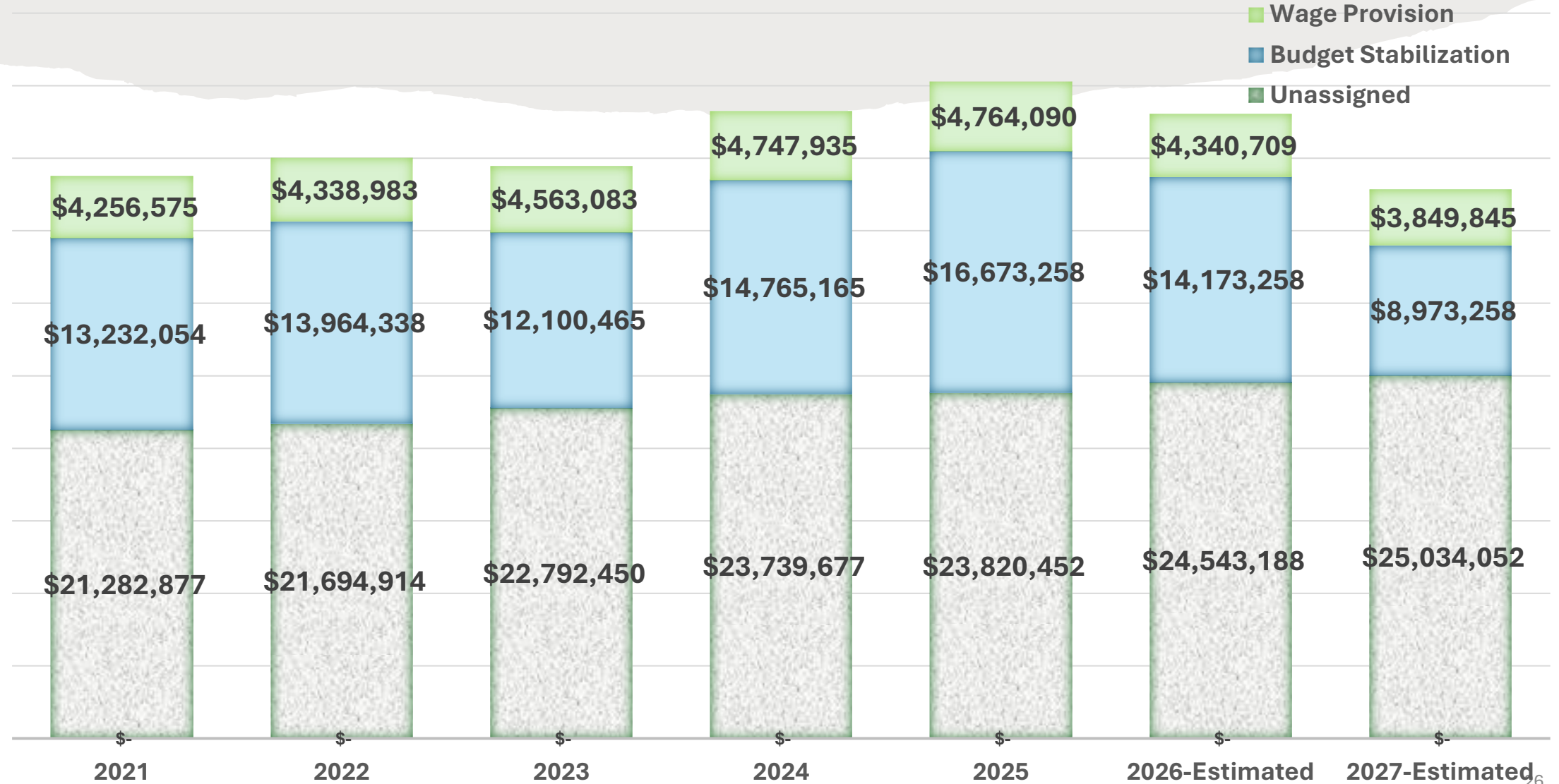
\$3.635M of Budget Stabilization Reserves Applied

- ***\$8.9M of budget stabilization reserves remain***

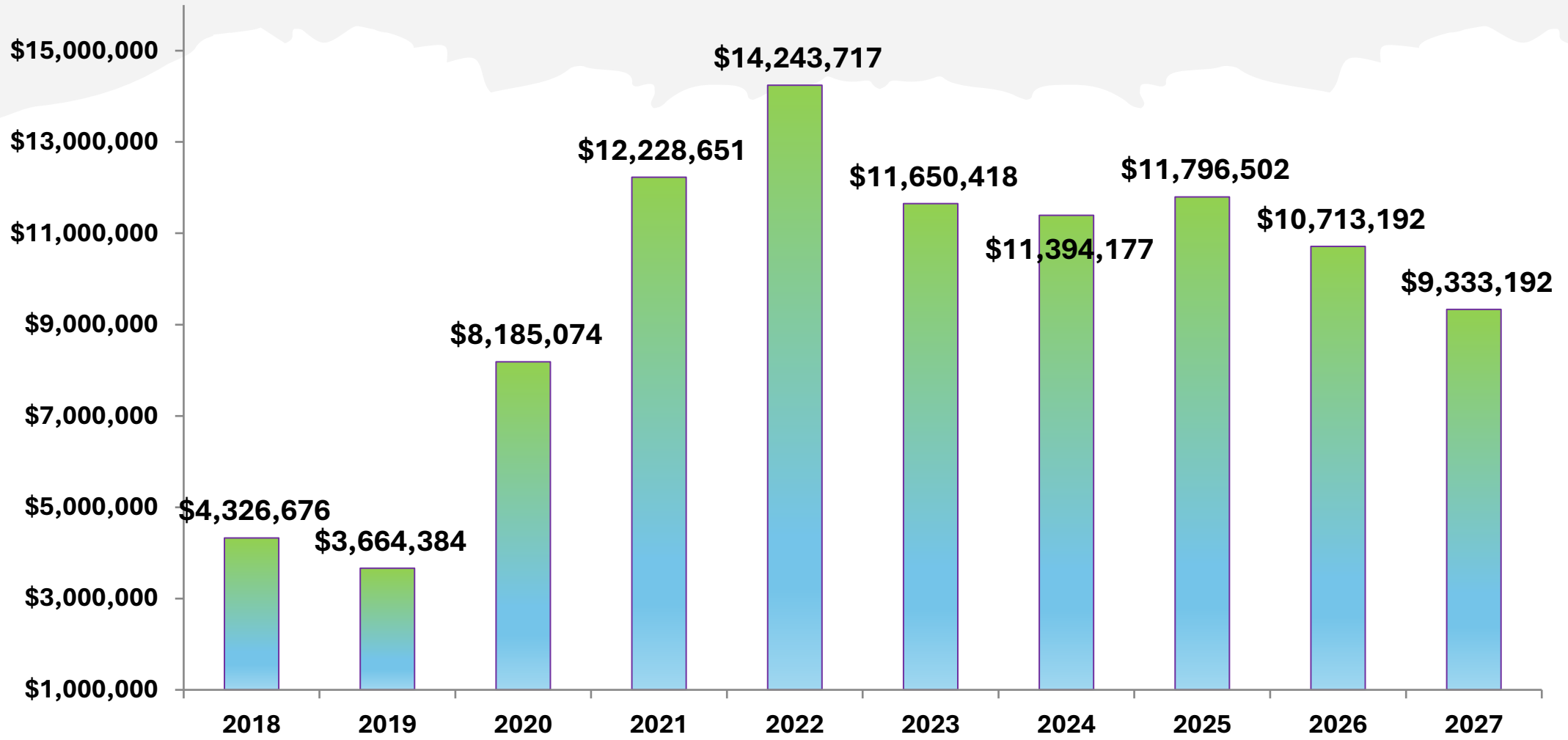
\$1.38 M of Insurance Fund Reserves Applied

- ***\$9.3M of unassigned reserves remain***

General Fund Reserves



Health Insurance Reserves



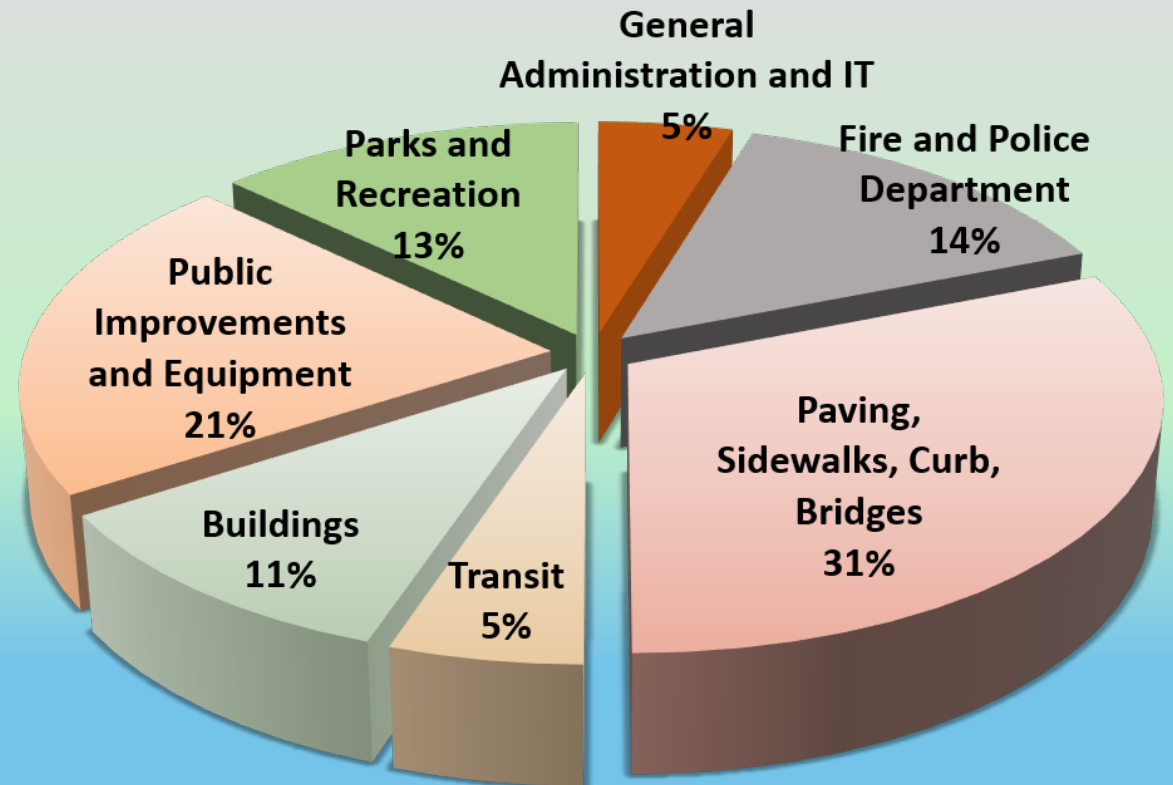
Long Term Capital Improvement Plan 2027-2036

POLICE DEPARTMENT

Project Description and Location	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total cost	Source
Police Vehicles (12) (upfitting)	\$ 275,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 300,000	\$ 3,000,000	\$ 5,675,000	Short Term
Police Vehicle Replacement (10)	550,000	550,000	550,000	550,000	550,000	550,000	550,000	550,000	550,000	550,000	5,500,000	Short Term
TASERS	30,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	570,000	Short Term
MDC Replacement	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	400,000	Short Term
CSO Vehicle	-	32,000	-	-	-	-	-	-	32,000	-	64,000	Short Term
Speed Trailers/Signs	-	45,000	-	-	-	-	-	-	-	45,000	90,000	Short Term
SWAT Body Armor	-	-	-	75,000	-	-	-	-	75,000	-	150,000	Short Term
SWAT Helmets & Communications	-	-	-	50,000	-	-	-	-	50,000	-	100,000	Short Term
AXON	930,700	930,700	930,700	930,700	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,100,000	9,822,800	Short Term
Raven shot detection	80,000	80,000	-	-	-	-	-	-	-	-	160,000	Short Term
Forensic Software	60,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	60,000	600,000	Short Term
Drone	-	60,000	-	-	-	-	-	-	60,000	-	120,000	Short Term
New Oscars	-	28,000	-	-	-	28,000	-	-	-	-	56,000	Short Term
TOTALS	\$ 1,965,700	\$ 2,185,700	\$ 1,940,700	\$ 2,065,700	\$ 2,010,000	\$ 2,038,000	\$ 2,010,000	\$ 2,010,000	\$ 2,227,000	\$ 4,855,000	\$23,307,800	
Method of Financing												
G.O. Debt	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Short Term Debt	1,965,700	2,185,700	1,940,700	2,065,700	2,010,000	2,038,000	2,010,000	2,010,000	2,227,000	4,855,000	23,307,800	
State Grant	-	-	-	-	-	-	-	-	-	-	-	
Asset Forfeiture	-	-	-	-	-	-	-	-	-	-	-	
TOTAL COST	\$ 1,965,700	\$ 2,185,700	\$ 1,940,700	\$ 2,065,700	\$ 2,010,000	\$ 2,038,000	\$ 2,010,000	\$ 2,010,000	\$ 2,227,000	\$ 4,855,000	\$23,307,800	

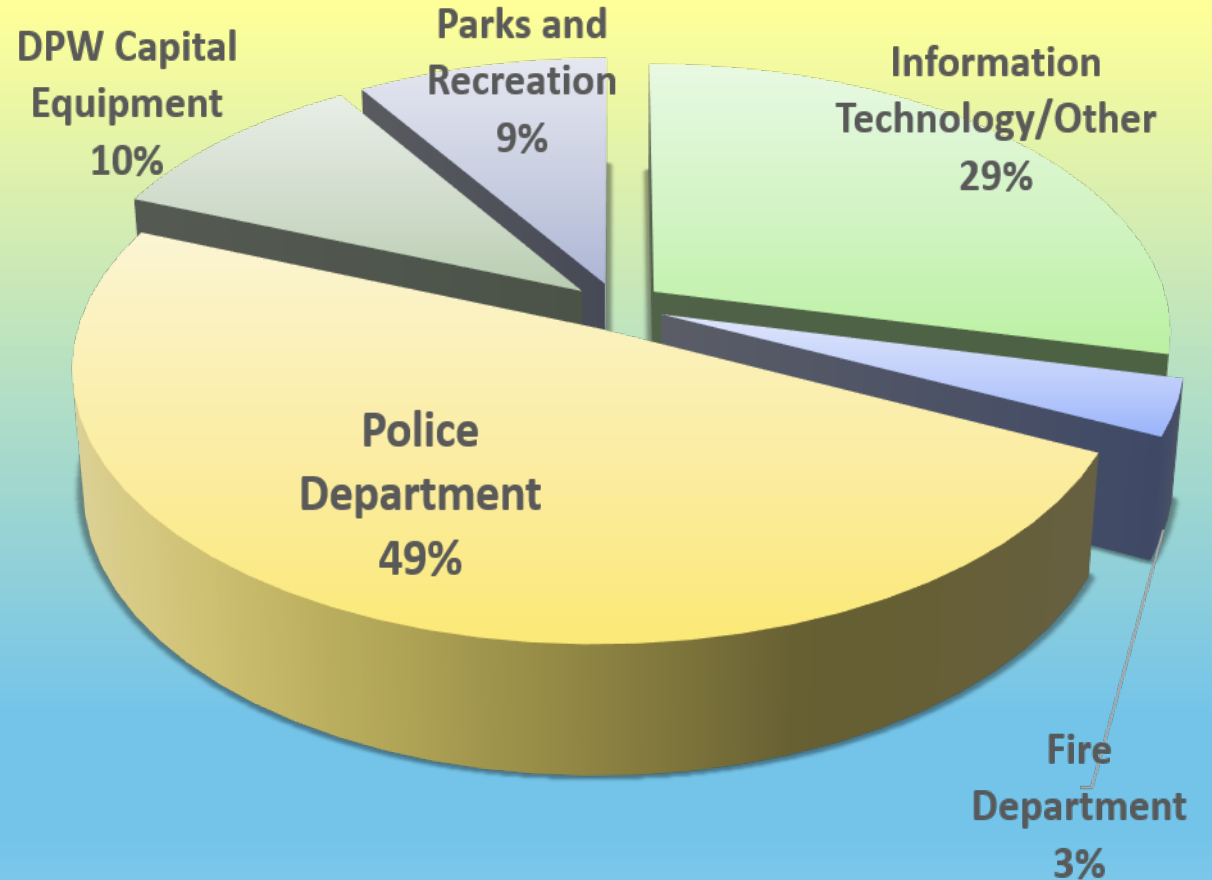
2027 Long-Term Debt By Function

Function	Amount (\$)	Percent (%)
General Administration	\$ 100,000	0.68%
Information Technology	589,000	4.03%
Fire and Police Department	2,086,000	14.29%
Paving, Sidewalks, Curb, Bridges	4,531,418	31.03%
Transit	750,000	5.14%
Buildings	1,560,000	10.68%
Public Improvements and Equipment	3,103,000	21.25%
Parks and Recreation	<u>1,882,591</u>	<u>12.89%</u>
	<u><u>\$ 14,602,009</u></u>	<u><u>100.00%</u></u>

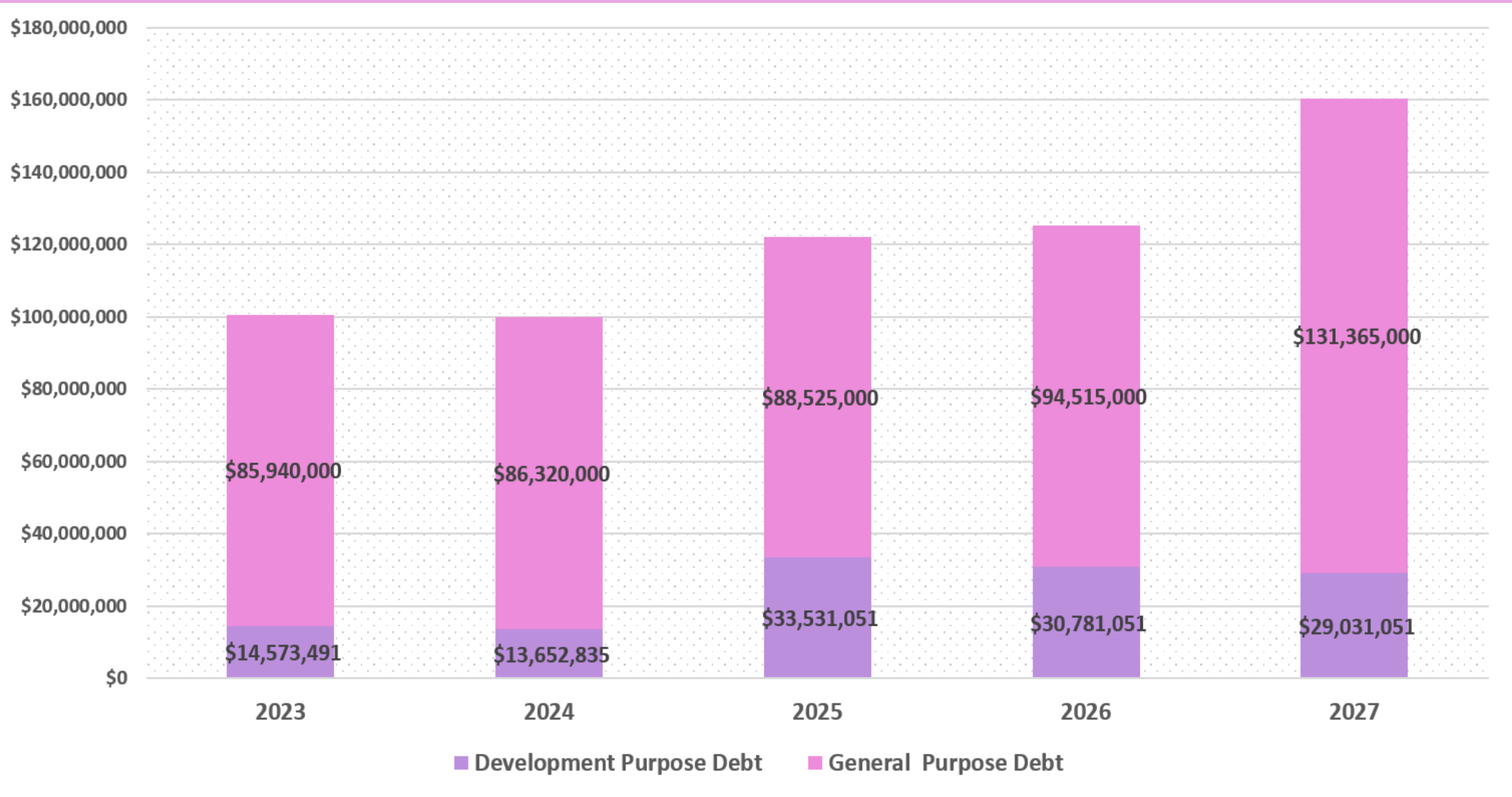


2027 Short-Term Debt By Function

Function	Amount (\$)	Percent (%)
Information Technology/Other	1,153,200	28.74%
Fire Department	135,000	3.36%
Police Department	1,965,700	48.99%
DPW Capital Equipment	396,000	9.87%
Parks and Recreation	362,550	9.04%
	<u>\$ 4,012,450</u>	<u>100.00%</u>



General Obligation Outstanding Debt (December 31)



Monday October 12th 6:00pm

- **Administrative Manager Presentations**

Tuesday October 13th 6:00pm

- **Questions/Discussion**

Wednesday October 14th 6:00pm

- **Public Hearing and Questions/Discussion**

Thursday October 15th 6:00pm

- **Overflow/Flex Day**

Monday October 19th 6:00pm

- **Questions/Amendments & COW Approval**
- **Proposed amendments to Finance by 4:00pm on the 31st.**

Tuesday October 20th 6:00pm

- **Adoption by Common Council**

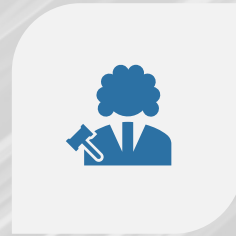
Process and Rules of Order



**QUESTIONS-
ASK THE
DEPARTMENTS
IN ADVANCE!**



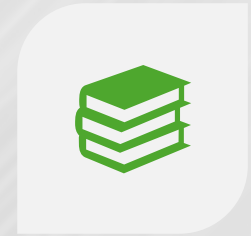
**QUESTIONS-IN
WRITING TO
THE CLERK**



**AMENDMENTS-
MUST COMPLY
WITH
RESOLUTION
#0489-26**



**AMENDMENTS-
GET
DEPARTMENT
FEEDBACK**



**AMENDMENTS-
WILL BE
GROUPED BY
TOPIC**



City of Racine

Legislative Report

City Hall
730 Washington Ave.
Racine, WI 53403
www.cityofracine.org

File Number: Res. 0489-26

Agenda Date: 06/16/2026

File Type: Resolution

2027 Budget Schedule and Process

WHEREAS, the City Council of Racine adopts the following calendar for the 2027 budget introduction, deliberation, and adoption, and

WHEREAS, proposed amendments must identify cuts in spending of an equal or greater amount if an amendment proposes spending City resources on something else, and

WHEREAS, proposed amendments may not include fund balance or wage provision as a funding source, and

WHEREAS, in accordance with state statute, funding for amendments for capital projects can only come from capital funded sources, and funding for amendments for operations can only come from operations funded sources, and

WHEREAS, proposed amendments to proposed budget amendments that were submitted in writing to the Finance Director no later than the close of business on Thursday, October 15, 2026, may be made at the Monday, October 19, 2026, Committee of the Whole meeting only, provided that any amendment to a submitted budget amendment: comply with all other provisions in Resolution 0489-26; propose a reduction in spending; not create a new program or line item that is not already in the proposed budget; and have a neutral effect on the budget.

NOW THEREFORE, BE IT RESOLVED, that the Common Council adopts this resolution in accordance with Racine Charter Ordinances section 4-28 for its 2027 budget process and calendar.

